



Transportation, Terrorism and Crime: Deterrence, Disruption and Resilience

Project 1896 January 2020

Daniel C. Goodrich, MPA and Frances L. Edwards, PhD

Although still relatively rare, terrorism has been a real threat both domestically and abroad. As witnessed in several separate incidents in the past few years, some terrorists have adopted vehicle ramming as an attack tactic likely because it can be carried out by an individual (or "lone wolf terrorist"), with little to no specialized training who needs only the ability to drive a car and determine locations for creating maximum carnage. Considering the rise in this tactic and others, studies of terrorist activities against transportation assets that have been conducted will help law enforcement agencies prepare their communities, create mitigation measures, conduct effective surveillance, and respond quickly to attacks.

This study reviews current research on terrorist tactics against transportation assets, with an emphasis on vehicle ramming attacks. It evaluates some of the current attack strategies, and the possible mitigation or response tactics that may be effective in deterring attacks or saving lives in the event of an attack. It includes examples of terrorist attacks that can be used as educational tools for understanding terrorist methodologies, as well as case studies of ordinary emergencies that might become a terrorist's blueprint.

Study Methods

This research includes an extensive literature review, field research in places where terrorist attacks and ordinary emergencies have occurred, and practical experience working within the response structures and systems. Researchers interviewed first responders and witnesses to some of the events described.

Findings

- 1. Terrorists continue to find transportation an attractive target and weapon. A self-motivated machine can be turned into a self-destructive machine, and thus an easy weapon, by redirecting its energy.
- 2.A car or truck is an easily-acquired lethal weapon able to be used by most people. Vehicle ramming is a recent variation on the theme of vehicles as weapons. Pedestrians on any street, and crowds at large gatherings, make easy targets for these tactics. ISIS advocated using the car or truck as a "mowing machine".
- 3. Terrorist attack modalities have changed little over the last one hundred years, from Buda's Wagon to the suicide bomber attacks at the airport in Brussels, Belgium. Field-level lessons and tactics for deterring and interdicting terrorist activities have been developed and then lost because they were not written down, demonstrating the need for better documentation of methods used successfully against specific types of attacks. As law enforcement personnel become more adept at responding to one modality, terrorists rotate their methods, and responders must use lessons learned earlier to respond successfully to the tactic when it is reintroduced.
- 4. Law enforcement personnel in the 20th century became adept at infiltrating and monitoring terrorist cells with listening devices, wire taps, and undercover agents. This effective strategy drove the terrorists to using smaller groups, and ultimately the "lone wolf." They have reorganized to keep personnel dispersed, using webzines to promulgate radicalization and promote tactical advice. While using lone wolf tactics does not prevent the orchestration of attacks, it does reduce the capacity to inflict carnage.

Vehicle Ramming Attacks	Casualties
4/2018, Toronto, Canada (rented van driven into pedestrians in North York Centre Business District for 2.2 km)	10 killed, 16 injured
10/2017, New York City (rented Home Depot pick-up truck driven 1 mile on Hudson River Greenway limited access bike trail, hitting bicyclists and pedestrians)	8 killed, 11 injured
8/2017, Barcelona, Spain (van driven into pedestrians on Las Ramblas, a crowded tourist boulevard)	13 killed, 130 injured; attacker was killed by police later
6/2017, London (van driven into pedestrians on London Bridge; terrorists ran to Borough Market and began stabbing people)	11 killed (including 3 attackers), 48 injured (including 4 unarmed police officers who intervened)

Detailed historical documentation coupled with periodic trend analysis is needed to determine best practices for future use against evolving or reemerging terrorist threats.

Policy Recommendations

Law enforcement must keep a constant inventory of terrorist strategies and tactics, and the counterterrorism steps used successfully against them. Detailed historical documentation coupled with periodic trend analysis is needed to determine best practices for future use against evolving or re-emerging terrorist threats.

About the Authors

Dan Goodrich, M.P.A., CEM, MEP, CSS is the senior transportation security scientist at the Mineta Transportation Institute, where he teaches the "Security for Transportation Professionals" course in the MSTM program. He is a Certified Emergency Manager with experience in local government and the private sector, and sixteen years' military experience, including US Marine Corps Security Forces.

Frannie Edwards, M.U.P., Ph.D., CEM, is professor and director of the Master of Public Administration program at San Jose State University, and Deputy Director of the National Transportation Security Center at the Mineta Transportation Institute (MTI). She is a Certified Emergency Manager with over 20 years' professional experience in California.

To Learn More

For more details about the study, download the full report at transweb.sjsu.edu/1896.



MTI is a University Transportation Center sponsored by the U.S. Department of Transportation's Office of the Assistant Secretary for Research and Technology and by Caltrans. The Institute is located within San José State University's Lucas Graduate School of Business.